

1  
2 UNITED STATES DISTRICT COURT  
3 SOUTHERN DISTRICT OF NEW YORK

4 -----x  
5 :  
6 BARBARA NITKE and :  
7 THE NATIONAL COALITION FOR SEXUAL :  
8 FREEDOM, :  
9 :

01 Civ. 11476 (RMB)

10 Plaintiffs, :

FINDINGS OF FACT

11 AND

12 -v- :

CONCLUSIONS OF LAW

13 :  
14 :  
15 ALBERTO R. GONZALES, ATTORNEY :  
16 GENERAL OF THE UNITED STATES OF :  
17 AMERICA and THE UNITED STATES OF :  
18 AMERICA, :  
19 :

20 Defendants. :  
21 :  
22 -----x

23 JOHN WIRENIUS, Leeds Morelli & Brown, P.C.,  
24 Carle Place, NY, for plaintiffs.

25 BENJAMIN H. TORRANCE, Assistant United  
26 States Attorney (David N. Kelley, United  
27 States Attorney for the Southern District  
28 of New York, Andrew W. Schilling, and Beth  
29 Goldman, Assistant United States Attorneys,  
30 of counsel), New York, NY, for defendants.

31 BEFORE: ROBERT D. SACK, Circuit Judge,\* RICHARD M. BERMAN and  
32 GERARD E. LYNCH, District Judges.

33 PER CURIAM:

34 Plaintiffs Barbara Nitke and the National Coalition for  
35 Sexual Freedom<sup>1</sup> challenge the constitutionality of the

---

\* Of the United States Court of Appeals for the Second Circuit.

<sup>1</sup> In our previous opinion and order, we dismissed the complaints of plaintiffs Nitke and the National Coalition for Sexual Freedom Foundation (an entity different from plaintiff the

1 Communications Decency Act of 1996 (CDA), enacted as title V of  
2 the Telecommunications Act of 1996, Pub. L. No. 104-104, 110  
3 Stat. 133 (amending and codified at scattered sections of 47  
4 U.S.C.). The CDA's obscenity provisions make it a crime, inter  
5 alia, knowingly to transmit obscenity by means of the Internet to  
6 a minor. 47 U.S.C. § 223(a)(1)(B). The plaintiffs seek a) a  
7 declaratory judgment that the CDA is unconstitutional because it  
8 is substantially overbroad, and b) a permanent injunction against  
9 its enforcement. See Am. Compl. at 15.

10 The plaintiffs instituted this action in December 2001.  
11 It was referred to us as a three-judge panel pursuant to section  
12 561 of the CDA, 110 Stat. at 142 (codified at 47 U.S.C. § 223  
13 note). On October 27-28, 2004, after our decision on the  
14 defendants' motion to dismiss and the plaintiffs' motion for a  
15 preliminary injunction, Nitke v. Ashcroft, 253 F. Supp. 2d 587  
16 (S.D.N.Y. 2003) (Nitke I), and subsequent repleading and  
17 discovery, we held a bench trial on the plaintiffs' remaining  
18 claim challenging the CDA's alleged overbreadth. Pursuant to  
19 Federal Rule of Civil Procedure 52(a), we set forth our findings  
20 of fact and conclusions of law below.

## 21 **BACKGROUND**

### 22 I. The Parties

---

National Coalition for Sexual Freedom) for lack of standing, with  
leave to replead. Nitke v. Ashcroft, 253 F. Supp. 2d 587,  
596-99, 611 (S.D.N.Y. 2003). Nitke has repleaded; the Foundation  
did not and is therefore no longer a plaintiff.

1           Plaintiff Barbara Nitke is an art photographer whose  
2 work focuses on sexually explicit subject matter. Nitke Decl.  
3 ¶¶ 1, 3. Much of her work features couples engaging in  
4 sadomasochistic sexual behavior. Id. ¶ 3. Many of her  
5 photographs include explicit images of male and female genitalia,  
6 oral, anal, and vaginal intercourse, and other sexual acts.  
7 Pls.' Ex. 4. Nitke is on the faculty of the School of Visual  
8 Arts and is President of the Camera Club of New York. Nitke  
9 Decl. ¶ 1. Her work has been displayed in several galleries and  
10 is in the permanent collection of at least one museum. Id. ¶ 2.  
11 Nitke has created and maintains a Website that displays her  
12 photographs, which, she asserts, are in furtherance of her  
13 artistic goals. Id. ¶ 9.

14           Plaintiff the National Coalition for Sexual Freedom  
15 (NCSF) is a not-for-profit organization formed for the purpose of  
16 addressing perceived discrimination against individuals and  
17 groups who engage in non-mainstream sexual practices, including  
18 sadomasochism and polyamory. Wright Rev. Decl. ¶ 2. NCSF  
19 members include both organizations and individuals. Id. Some of  
20 these members maintain Websites that contain sexually explicit  
21 content. Id. ¶ 3. NCSF provides a forum for members to share  
22 concerns about the consequences of putting certain content on  
23 their Websites. Id. NCSF also gathers and disseminates  
24 information about conferences and meetings relating to the issue  
25 of sadomasochism, receives requests for assistance regarding

1 media incidents, and has published organization guidelines for  
2 members entitled "How to Protect Your Event." Id. ¶¶ 8-9.

3 Defendant Alberto Gonzales is the Attorney General of  
4 the United States.<sup>2</sup> In that capacity, he is "head of the  
5 Department of Justice and chief law enforcement officer of the  
6 Federal Government." U.S. Dep't of Justice, "Office of the  
7 Attorney General," at <http://www.usdoj.gov/ag/> (last visited  
8 June 9, 2005).

## 9 II. The Internet

10 The Internet is a network of interconnected private and  
11 public computers that are linked for communications and data-  
12 sharing purposes. See 47 U.S.C. § 230(f)(1); see also Nitke I,  
13 253 F. Supp. 2d at 593-94. Individuals may obtain access to the  
14 Internet through computers that are connected to it directly or  
15 through an Internet service provider. The World Wide Web is one  
16 component of the Internet. The Web is formed from a network of  
17 computers called "Web servers" that host pages of content  
18 accessible via the Hypertext Transfer Protocol (HTTP). Nitke v.  
19 Ashcroft, No. 01 Civ. 11476, slip. op. at 23 (S.D.N.Y. Sept. 16,  
20 2004) (joint pre-trial order in the instant litigation).  
21 Individuals may view information on the Web using "browser"  
22 software, and may publish information to the Web by placing

---

<sup>2</sup> At the time the plaintiffs commenced this action, John Ashcroft was Attorney General of the United States and was named as a defendant. Pursuant to Rule 25(d) of the Federal Rules of Civil Procedure, Attorney General Gonzales was substituted for former Attorney General Ashcroft as a defendant.

1 information on a Web server, directly or through a Website host.  
2 Id. Websites often provide links to other Websites. Id.  
3 Individuals and other content providers may acquire with relative  
4 ease the necessary server space to put up Websites or transmit  
5 information in other ways. Many sites allow users to access all  
6 Webpages that the site contains; other sites require that the  
7 user enter specified information before he or she can gain access  
8 to their contents. McCulloch Decl. ¶ 2; see also Reno v. ACLU,  
9 521 U.S. 844, 849-53 (1997) (describing the Internet in the  
10 course of addressing constitutionality of portion of the CDA);  
11 ACLU v. Reno, 929 F. Supp. 824, 830-38 (E.D. Pa. 1996) (same),  
12 aff'd, 521 U.S. 844, 849-53 (1997).

### 13 III. The CDA

14 The CDA prohibits "by means of a telecommunications  
15 device knowingly . . . initiat[ing] the transmission of[] any  
16 comment, request, suggestion, proposal, image, or other  
17 communication which is obscene or child pornography, knowing that  
18 the recipient of the communication is under 18 years of age,  
19 regardless of whether the maker of such communication placed the  
20 call or initiated the communication." 47 U.S.C. § 223(a)(1)(B).  
21 "Given the size of the potential audience for most messages, in  
22 the absence of a viable age verification process, the sender [of  
23 any given communication] must be charged with knowing that one or  
24 more minors will likely view it." Reno v. ACLU, 521 U.S. at 876.  
25 Thus, the CDA prohibits (subject to affirmative defenses

1 discussed below) any transmission of obscenity (or child  
2 pornography which is not at issue here) by means of the Internet.

3 As the parties do not dispute, the CDA incorporates the  
4 definition of obscenity set forth in Miller v. California, 413  
5 U.S. 15 (1973). See Nitke I, 253 F. Supp. 2d at 594. Under the  
6 Miller test, a communication is obscene if, first, "the average  
7 person, applying contemporary community standards would find that  
8 the work, taken as a whole, appeals to the prurient interest;"  
9 second, "the work depicts or describes, in a patently offensive  
10 way, sexual conduct," when judged by contemporary community  
11 standards; and third, "the work, taken as a whole, lacks serious  
12 literary, artistic, political, or scientific value." Miller, 413  
13 U.S. at 24 (citations and internal quotation marks omitted).

14 The first and second prongs of the Miller test are, by  
15 their terms, determined in accordance with contemporary community  
16 standards in the relevant locality. See id.; see also Nitke I,  
17 253 F. Supp. 2d at 600-01. Thus, whether material appeals to the  
18 prurient interest and is patently offensive are questions of fact  
19 that depend on a particular community's standards. See Miller,  
20 413 U.S. at 30; see also Nitke I, 253 F. Supp. 2d at 601. As a  
21 result, material that is not legally obscene in one locality may  
22 be legally obscene in another. See Miller, 413 U.S. at 32-33;  
23 see also Nitke I, 253 F. Supp. 2d at 602. By contrast, the third  
24 prong of the Miller test -- that the work not have serious  
25 literary, artistic, political, or scientific value -- is based on

1 a national standard for such value that is established as a  
2 matter of law. Reno v. ACLU, 521 U.S. at 873; see also Nitke I,  
3 253 F. Supp. 2d at 600-01.

4 The CDA provides two affirmative defenses: that the  
5 defendant "has taken, in good faith, reasonable, effective, and  
6 appropriate actions under the circumstances to restrict or  
7 prevent access by minors to a[n obscene] communication" or "has  
8 restricted access to such communication by requiring use of a  
9 verified credit card, debit account, adult access code, or adult  
10 personal identification number." 47 U.S.C. § 223(e)(5).

## 11 **DISCUSSION**

12 As a foundation for our findings of fact and  
13 conclusions of law, we rehearse here the basic legal principles  
14 applicable to resolving this pre-enforcement challenge to the  
15 CDA.

### 16 I. Standing to Challenge the CDA

17 The Government argues that the plaintiffs do not have  
18 standing to challenge the CDA. Defs.' Post-Trial Proposed  
19 Findings Fact & Conclusions Law (Defs.' PTPF) ¶ 50. Under  
20 Article III of the United States Constitution, the jurisdiction  
21 of the federal courts is limited to "adjudicating actual 'cases'  
22 and 'controversies.'" Allen v. Wright, 468 U.S. 737, 750 (1984).  
23 The doctrine of standing grew out of this fundamental rule. "In  
24 essence the question of standing is whether the litigant is  
25 entitled to have the court decide the merits of the dispute or of

1 particular issues." Id. at 750-51 (quoting Warth v. Seldin, 422  
2 U.S. 490, 498 (1975)). To meet the constitutional requirements  
3 for standing, "[a] plaintiff must allege personal injury fairly  
4 traceable to the defendant's allegedly unlawful conduct and  
5 likely to be redressed by the requested relief." Id. at 751.

6 "The party invoking federal jurisdiction bears the  
7 burden of establishing these elements." Lujan v. Defenders of  
8 Wildlife, 504 U.S. 555, 561 (1992). "Since they are not mere  
9 pleading requirements but rather an indispensable part of the  
10 plaintiff's case, each element must be supported in the same way  
11 as any other matter on which the plaintiff bears the burden of  
12 proof, i.e., with the manner and degree of evidence required at  
13 the successive stages of the litigation." Id.

14 The injury required for standing to pursue a First  
15 Amendment challenge may take the form of "constitutional  
16 violations . . . aris[ing] from the deterrent, or 'chilling,'  
17 effect of government regulations that fall short of a direct  
18 prohibition against the exercise of First Amendment rights."  
19 Laird v. Tatum, 408 U.S. 1, 11 (1972); accord Meese v. Keene, 481  
20 U.S. 465, 472 (1987). For such injury to meet the requirement  
21 that it be "distinct and palpable," Allen, 468 U.S. at 751, the  
22 plaintiff must have suffered more than a "subjective 'chill,'" Laird,  
23 408 U.S. at 13-14; see also Nitke I, 253 F. Supp. 2d at  
24 596. The plaintiff must show that she is subject to a "specific  
25 present objective harm or a threat of specific future harm."

1 Laird, 408 U.S. at 13-14; see also Nitke I, 253 F. Supp. 2d at  
2 596. In a pre-enforcement challenge such as the one before us,  
3 the plaintiff may do so by establishing that she has "an actual  
4 and well-founded fear that the law will be enforced against" her.  
5 Vt. Right to Life Comm. v. Sorrell, 221 F.3d 376, 382 (2d Cir.  
6 2000) (quoting Virginia v. Am. Booksellers Ass'n, 484 U.S. 383,  
7 393 (1988)).

8 To show that a fear is "actual," "a plaintiff must  
9 proffer some objective evidence to substantiate his claim that  
10 the challenged conduct has deterred him from engaging in  
11 protected activity." Bordell v. Gen. Elec. Co., 922 F.2d 1057,  
12 1061 (2d Cir. 1991); see also Nitke I, 253 F. Supp. 2d at 596.  
13 And to show that a fear is "well-founded," the plaintiff must  
14 show that it is reasonable. Vt. Right to Life, 221 F.3d at 383.  
15 A fear that a statute will be enforced against a plaintiff is  
16 reasonable if the plaintiff's interpretation of the statute to  
17 reach his or her conduct is itself reasonable. See Am.  
18 Booksellers Ass'n, 484 U.S. at 392 (concluding that plaintiffs  
19 had standing to bring pre-enforcement First Amendment challenge  
20 where they would suffer injury "if their interpretation of the  
21 statute is correct"). Mere assurances by the government that it  
22 does not seek to enforce the statute do not ipso facto make such  
23 a fear unreasonable, because "there is nothing that prevents the  
24 [government] from changing its mind" and the resulting

1 uncertainty is sufficient to establish the reasonableness of a  
2 fear. Vt. Right to Life, 221 F.3d at 383.

3 In addition to showing that they have suffered injury  
4 in fact, plaintiffs must also show that the injury is "fairly  
5 traceable" to the conduct complained of, and "likely to be  
6 redressed" by the relief sought. Allen, 468 U.S. at 750; see  
7 also Nitke I, 253 F. Supp. 2d at 596. The "fairly traceable"  
8 requirement is satisfied if there is a "causal connection between  
9 the assertedly unlawful conduct and the alleged injury." Allen,  
10 468 U.S. at 753 n.19. And the "redressability" requirement is  
11 satisfied if there is a "causal connection between the alleged  
12 injury and the judicial relief requested." Id.

13 The doctrine of associational standing provides a  
14 limited exception to the requirement that a plaintiff "must  
15 assert his own legal rights and interests." Bano v. Union  
16 Carbide Corp., 361 F.3d 696, 715 (2d Cir. 2004). Under this  
17 doctrine, "an association [may have] standing to maintain a suit  
18 to redress its members' injuries, rather than an injury to  
19 itself" if it can meet a three-prong test. Id. at 713. "Under  
20 this test, the association has standing if '(a) its members would  
21 otherwise have standing to sue in their own right; (b) the  
22 interests it seeks to protect are germane to the organization's  
23 purpose; and (c) neither the claim asserted nor the relief  
24 requested requires the participation of individual members in the  
25 lawsuit.'" Id. (quoting Hunt v. Wash. State Apple Adver. Comm'n,

1 432 U.S. 333, 343 (1977)); see also Nitke I, 253 F. Supp. 2d at  
2 597.

## 3 II. Overbreadth

4 The plaintiffs assert that the CDA is substantially  
5 overbroad in violation of the First Amendment because it reaches  
6 both obscene and non-obscene speech. Am. Compl. ¶¶ 43-46.  
7 Obscene speech is not protected under the First Amendment. Sable  
8 Communications of Cal., Inc. v. FCC, 492 U.S. 115, 124 (1999).  
9 In Miller, 413 U.S. at 24, the Supreme Court established the  
10 three-part test for obscenity set forth above. Speech that is  
11 not obscene under the Miller test is entitled to First Amendment  
12 protection even if it is sexually explicit or "indecent."<sup>3</sup> Id.  
13 at 26-28; see also Reno v. ACLU, 521 U.S. at 874-75. Congress  
14 may regulate obscene speech so long as such regulation is  
15 rational. See Miller, 413 U.S. at 19-20.

16 A statute is overbroad if it prohibits speech that is  
17 protected by the First Amendment. Broadrick v. Oklahoma, 413  
18 U.S. 601, 612 (1973). Although minor overinclusiveness is not  
19 enough to render a statute unconstitutional, Fort Wayne Books,  
20 Inc. v. Indiana, 489 U.S. 46, 60 (1989), if the statute prohibits

---

<sup>3</sup> This assumes, of course, that the speech does not fall outside the First Amendment for unrelated reasons. See, e.g., Virginia v. Black, 538 U.S. 343, 358-59 (2003) (discussing the "few limited areas, [such as fighting words, that] are of such slight social value as a step to truth that any benefit that may be derived from them is clearly outweighed by the social interest in order and morality," and where the speech is therefore not constitutionally protected (internal quotation marks omitted)).

1 a substantial amount of speech relative to its legal breadth,  
2 then it is facially invalid, Virginia v. Hicks, 539 U.S. 113,  
3 123-24 (2003); accord McConnell v. Fed. Election Comm'n, 540 U.S.  
4 93, 207 (2003). "In such cases, it has been the judgment of [the  
5 Supreme Court] that the possible harm to society in permitting  
6 some unprotected speech to go unpunished is outweighed by the  
7 possibility that protected speech of others may be muted and  
8 perceived grievances left to fester because of the possible  
9 inhibitory effects of overly broad statutes." Broadrick, 413  
10 U.S. at 612. The substantiality of such overbreadth is  
11 determined by comparing the amount of protected speech that is  
12 prohibited by the statute to its "plainly legitimate sweep." Id.  
13 at 615; accord Fort Wayne Books, 489 U.S. at 60; see also Nitke  
14 I, 253 F. Supp. 2d at 605.

15 The plaintiffs assert that by applying the local  
16 standards of the Miller test to the Internet, the CDA sweeps  
17 within its prohibitions a substantial amount of protected speech.  
18 Under the Miller test, speech that is legally obscene and  
19 therefore without constitutional protection in one community may  
20 enjoy full protection in another. Miller, 413 U.S. at 32-33; see  
21 also Nitke I, 253 F. Supp. 2d at 603. The plaintiffs assert that  
22 they cannot control the locations to which their Internet  
23 publications are transmitted, and therefore any material that  
24 they publish to the Internet may be prohibited under the CDA  
25 because it may be legally obscene in one or more communities even

1 if not legally obscene in others. Thus, they argue that the CDA  
2 is overbroad inasmuch as it prohibits, based on the standards  
3 prevailing in one or more communities, a substantial amount of  
4 speech that is protected, based on standards prevailing in at one  
5 or more other communities.

6 In our earlier Opinion and Order, we denied the  
7 government's motion to dismiss the complaint with respect to the  
8 plaintiffs' overbreadth challenge. Nitke I, 253 F. Supp. 2d at  
9 606.<sup>4</sup> In so doing, we concluded that the Supreme Court's opinion  
10 in Ashcroft v. ACLU, 535 U.S. 564 (2002), did not preclude the  
11 plaintiffs' challenge to the CDA's obscenity provisions on  
12 overbreadth grounds. Nitke I, 253 F. Supp. 2d at 605-06. We  
13 explained that while "three Justices [in Ashcroft v. ACLU] formed  
14 a plurality that would have held that the community standards  
15 test could never render an Internet statute overbroad," "no one  
16 opinion carried a majority of the Justices" and we would  
17 therefore hew to the "'position taken by those Members who  
18 concurred in the judgments on the narrowest grounds.'" Id. at  
19 605 (quoting Marks v. United States, 430 U.S. 188, 193 (1977)).  
20 We concluded that Ashcroft v. ACLU "does not preclude overbreadth

---

<sup>4</sup> In Nitke I, we also granted the government's motion to dismiss the complaint with respect to the plaintiffs' claim that the CDA was unconstitutionally vague as a result of its incorporation of the Miller standard, concluding that that claim was foreclosed by the Supreme Court's decision that the Miller standard was not unconstitutionally vague. Nitke I, 253 F. Supp. 2d at 608 (citing Miller, 413 U.S. at 27-28).

1 challenges to other federal Internet obscenity statutes based on  
2 their use of the community standards test." Id.

3 As we explained in Nitke I, whether the CDA is  
4 overbroad is an empirical question. Nitke I, 253 F. Supp. 2d at  
5 607. In this declaratory and injunctive action, the plaintiffs  
6 bear the burden of establishing that the CDA is overbroad and the  
7 substantiality of such overbreadth. In Nitke I, we detailed what  
8 the plaintiffs would be required to establish to prevail on this  
9 claim. Id. at 606-08. First, we said that the plaintiffs would  
10 "need to present evidence as to the total amount of speech that  
11 is implicated by the CDA." Id. at 606. Second, we said that the  
12 plaintiffs must "present evidence as to the amount of protected  
13 speech -- lacking in serious value [and therefore not  
14 categorically protected], but potentially not patently offensive  
15 or appealing to the prurient interest in all communities [and  
16 therefore possibly lawful in some communities while unlawful in  
17 others]." Id. In presenting evidence on this second point, we  
18 stated that the plaintiffs were required to 1) "demonstrate how  
19 much material is potentially not protected by the serious  
20 societal value prong," id.; 2) "examine community standards in  
21 various localities and the extent to which they differ with  
22 respect to the material at issue," id. at 607, in order to  
23 "establish that the variation in community standards is  
24 substantial enough that the potential for inconsistent  
25 determinations of obscenity is greater than that faced by  
26 purveyors of traditional pornography, who can control the

1 dissemination of their materials," id.; 3) "present evidence that  
2 this variation in community standards will actually cause  
3 speakers to suppress their speech, because of the technological  
4 impossibility of reliably limiting the geographic distribution of  
5 their materials," id.; and 4) "present evidence tending to show  
6 that the CDA's two affirmative defenses do not sufficiently limit  
7 the amount of protected speech covered by the statute, or  
8 plaintiffs' exposure to multiple prosecutions under different  
9 standards," id. As to the latter, the plaintiffs assert that it  
10 is technologically impossible for publishers to take  
11 "effective . . . actions . . . to restrict or prevent access," 47  
12 U.S.C. § 223(e)(5)(A), to their Webpages and that the cost and  
13 privacy concerns associated with credit card verification may be  
14 prohibitive. Am. Compl. ¶¶ 37-38; Nitke Decl. ¶¶ 20-21.

#### 15 **FINDINGS OF FACT AND CONCLUSIONS OF LAW**

16 During the two-day bench trial of this case, pursuant  
17 to the Joint Pre-Trial Order, the witnesses called by the parties  
18 gave their direct testimony by declaration. These declarations  
19 were marked as exhibits at trial and the court heard cross-  
20 examination of the witnesses. Our findings of fact and  
21 conclusions of law based on that trial are as follows.

#### 22 I. Findings of Fact

23 1. Images posted on the Internet may generally be  
24 viewed by Internet users in any community in the United States,  
25 although owners of Websites may employ software in an attempt to  
26 restrict access to their sites. Compare Laurie Decl. passim

1 (stating that such technology is ineffective), Finkelstein Decl.  
2 ¶¶ 8, 13-18 (same), Tr. at 60, 63 (Hechtman testimony)  
3 (discussing use of credit cards to verify age and stating that it  
4 is ineffective), with Miltonberger Decl. ¶ 2 (stating that  
5 current technology is effective), McCulloch Decl. ¶ 2 (same).

6 2. Works that are considered offensive in a community  
7 may engender an obscenity prosecution in that community,  
8 irrespective of whether it will ultimately be judicially  
9 determined that those works have serious artistic or social  
10 value. Danto Decl. ¶¶ 10-12; Nitke Decl. ¶ 12; Tr. at 73-74  
11 (Steinberg testimony).

12 3. The determination of whether certain works have  
13 serious artistic or social value turns on the subjective judgment  
14 of the trier of fact, and the difficulty of assessing whether a  
15 work will be deemed to have serious artistic or social value  
16 increases when the work deals with sexually explicit subject  
17 matter. Danto Decl. ¶¶ 10-11, 15; Tr. at 93-94 (Danto  
18 testimony).

19 4. Nitke refrained from publishing on her Website  
20 certain sexually explicit images, including depictions of sexual  
21 practices that were not "mainstream" or which Nitke thought would  
22 be otherwise controversial because of their sexual content, Nitke  
23 Decl. ¶ 16; Pls.' Ex. 4, because she was afraid that she might be  
24 prosecuted in one or more communities for doing so, Nitke Decl.  
25 ¶ 16.

1           5. Because of the sexual content of Nitke's images,  
2 she faces a material risk that her works will be considered  
3 "patently offensive" and "appeal[ing] to the prurient interest"  
4 in one or more communities and that she will be prosecuted for  
5 obscenity. Tr. at 288-90 (Douglas testimony) (stating that  
6 images depicting non-mainstream sexual acts are more likely to be  
7 prosecuted); Douglas Decl. ¶ 5(b).

8           6. Although Nitke's work is regarded by many as having  
9 serious artistic value, Nitke Decl. ¶¶ 17-18 (stating that works  
10 were created in line with artistic aims); Danto Decl. ¶ 12, and  
11 the government concedes here that Nitke's photographs have such  
12 value, Defs.' PTPF ¶ 51; Tr. at 293, there is a reasonable  
13 likelihood that other federal prosecutors will not agree that her  
14 work has such value and will prosecute her under the CDA.

15           7. There is also a reasonable likelihood that some  
16 triers of fact, applying a national standard for artistic value,  
17 would not agree that Nitke's work has serious artistic value.

18           8. The Eulenspiegel Society (TES) is a member  
19 organization of plaintiff NCSF. Hechtman Decl. ¶ 1.

20           9. TES chose not to post sexually explicit materials,  
21 including the contents of its magazine Prometheus, on its Website  
22 in order to avoid a possible prosecution for obscenity in one or  
23 more communities. Hechtman Decl. ¶¶ 5-6; Pls.' Ex. 12.

24           10. Because of the sexual content of these materials,  
25 TES faces a substantial likelihood that the materials would be  
26 considered "patently offensive" and "appeal[ing] to the prurient

1 interest" in some communities. See Tr. at 288-90 (Douglas  
2 testimony); Douglas Decl. ¶ 5(b).

3 11. Although the materials that TES refrained from  
4 posting on its Website are regarded as having serious artistic  
5 and social value by some, see Hechtman Decl. ¶ 8, there is a  
6 reasonable likelihood that some triers of fact would find that  
7 these materials lacked serious artistic or social value.

8 12. NCSF provides a forum for members of the  
9 organization to share concerns about the consequences of placing  
10 certain content on their Websites and aims to fight what it  
11 considers to be discrimination against and provide support for  
12 individuals and groups who engage in non-mainstream sexual  
13 practices.

14 13. The plaintiffs have offered insufficient evidence  
15 to enable us to make a finding as to "the total amount of speech  
16 that is implicated by the CDA," Nitke I, 253 F. Supp. 2d at 606.  
17 Indeed, the plaintiffs concede that they cannot "compute the  
18 number of potentially affected Websites and other speakers with  
19 anything like accuracy." Pls.' Post-Trial Proposed Findings Fact  
20 & Conclusions Law (Pls.' PTPF) ¶ 48.

21 14. The plaintiffs have offered evidence that there  
22 are at least 1.4 million Websites that mention "BDSM" (bondage,  
23 discipline, and sadomasochism). Moser Decl. ¶ 12. The  
24 plaintiffs have offered insufficient evidence to enable us to  
25 make a finding, however, as to how many of those sites might be  
26 considered obscene, let alone how many would be considered

1 obscene in at least one community while considered not obscene in  
2 others.

3 15. The plaintiffs have submitted images and written  
4 works that represent material, posted to a small number of  
5 Websites, that they contend may be considered obscene in some  
6 communities but not in others. These examples provide us with an  
7 insufficient basis upon which to make a finding as to the total  
8 amount of speech that is protected in some communities but that  
9 is prohibited by the CDA because it is obscene in other  
10 communities.

11 16. While the plaintiffs have offered evidence that,  
12 for a small sample of communities, obscenity standards differ  
13 from community to community, see Douglas Decl. ¶¶ 2(A), 5(A)-(B);  
14 Nitke Decl. ¶¶ 12, 14; Danto Decl. ¶ 9; Wright Decl. ¶¶ 6-7, they  
15 have not offered sufficient evidence to enable us to determine,  
16 for the United States as a whole, the extent to which standards  
17 vary from community to community or the degree to which these  
18 standards vary with respect to the types of works in question.  
19 Indeed, the plaintiffs' expert witness testified that he was  
20 unable to determine the standards for obscenity in any given  
21 region. Douglas Decl. ¶ 5(D); see also Tr. at 264 (Douglas  
22 testimony) (affirming that he "saw no pattern in terms of what  
23 was prosecuted nationwide"); id. at 267 (Douglas testimony)  
24 (agreeing that "community standards within American communities  
25 are not reasonably determinable" and that Douglas has "never

1 conducted a poll or survey to determine community standards in  
2 various communities"); Pls.' PTPF ¶ 50.

3 17. There is insufficient evidence offered by the  
4 plaintiffs to enable us to make a finding as to how much of the  
5 material that might be found to be patently offensive and  
6 appealing to the prurient interest in at least one community, and  
7 that would not be found to be so offensive or appealing in  
8 others, would also be found not to have serious artistic or  
9 social value.

10 18. There is insufficient evidence in the record to  
11 enable us to make a finding as to whether "the variation in  
12 community standards is substantial enough that the potential for  
13 inconsistent determinations of obscenity is greater than that  
14 faced by purveyors of traditional pornography, who can control  
15 the dissemination of their materials." Nitke I, 253 F. Supp. 2d  
16 at 607.

## 17 II. Conclusions of Law

18 1. Nitke's fear that the CDA will be enforced against  
19 her is "actual and well-founded." Vt. Right to Life, 221 F.3d at  
20 382. She has submitted objective evidence to substantiate the  
21 claim that she has been deterred from exercising her free-speech  
22 rights, and this fear is based on a reasonable interpretation of  
23 the CDA. See Am. Booksellers Ass'n, 484 U.S. at 392; Vt. Right  
24 to Life, 221 F.3d at 383.

1           2. The injury in fact that Nitke suffered is fairly  
2 traceable to enforcement of the CDA and would likely be redressed  
3 by the relief sought. See Allen, 468 U.S. at 750.

4           3. Nitke therefore has standing to bring this pre-  
5 enforcement challenge to the CDA. See id. at 750-51.

6           4. NCSF has submitted objective evidence that one of  
7 its member organizations, TES, has been deterred from exercising  
8 its free-speech rights and that this deterrence is based on a  
9 well-founded fear that the CDA would be enforced against it. See  
10 Bordell, 922 F.2d at 1061; Vt. Right to Life, 221 F.3d at 383.

11           5. The injury in fact that TES suffered is fairly  
12 traceable to enforcement of the CDA and would likely be redressed  
13 by the relief sought. See Allen, 468 U.S. at 750.

14           6. TES thus would have standing to challenge the  
15 enforcement of the CDA in its own right. See id. at 750-51.

16           7. The interests that NCSF seeks to protect -- the  
17 ability of those practicing non-mainstream sexual activities to  
18 exercise their free-speech rights -- are relevant to its purposes  
19 of fighting perceived discrimination against non-mainstream  
20 sexual practices and providing a forum for discussion related to  
21 that topic.

22           8. Neither the overbreadth claim asserted nor the  
23 injunctive relief requested requires the participation of TES as  
24 a plaintiff, because the claim is addressed to the breadth of the  
25 CDA with respect to all speech it reaches and the relief sought  
26 applies equally to all affected persons and organizations.

1           9. NCSF has therefore established that it has standing  
2 to challenge the constitutionality of the CDA on behalf of its  
3 members. See Bano, 361 F.3d at 715.

4           10. Because the plaintiffs presented insufficient  
5 evidence to support findings regarding "the total amount of  
6 speech that is implicated by the CDA," "the amount of protected  
7 speech -- lacking in serious value, but potentially not patently  
8 offensive or appealing to the prurient interest in all  
9 communities -- that is inhibited by the [CDA]," or whether "the  
10 variation in community standards is substantial enough that the  
11 potential for inconsistent determinations of obscenity is greater  
12 than that faced by purveyors of traditional pornography, who can  
13 control the dissemination of their materials," Nitke I, 253 F.  
14 Supp. 2d at 606-07, they have not established their claim that  
15 the overbreadth of the CDA, if any, is substantial and that the  
16 CDA therefore violates the First Amendment, id.

17           11. Because we decide the case on the basis of the  
18 failure of the plaintiffs to establish substantial overbreadth,  
19 we need not and do not reach the issues of whether some of the  
20 works that plaintiffs present as examples of chilled speech would  
21 be protected by the social value prong of the Miller test,  
22 whether current technology would enable plaintiffs to control the  
23 locations to which their Internet publications are transmitted,  
24 or whether the CDA's two affirmative defenses provide an adequate  
25 shield from liability.

1 **CONCLUSION**

2 For the foregoing reasons, we conclude that the  
3 plaintiffs have not met their burden of proof with respect to the  
4 only claim remaining in this action, their overbreadth challenge  
5 to the CDA. The Clerk of Court shall enter judgment for the  
6 defendants.

7 SO ORDERED.

8 Dated: New York, NY

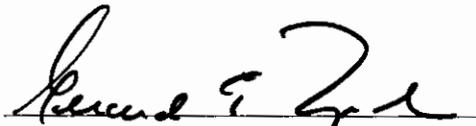
9 July 25, 2005

10 

11 ROBERT D. SACK  
12 United States Circuit Judge

13 

14 RICHARD M. BERMAN  
15 United States District Judge

16 

17 GERARD E. LYNCH  
18 United States District Judge